

AGENDA ITEM FOR ADMINISTRATIVE MEETING () Discussion only
(X) Action

FROM (DEPT/ DIVISION): County Counsel

SUBJECT: Deflection Program Grant

<p>Background:</p> <p>The Deflection Program has been operable in Umatilla County since July 1, 2024. Funding of approximately \$205,000 was received for services through June 30, 2025. The County has contracted with Community Counseling Services to provide the administration and treatment services for the program. The application for funding for the next round is before the Board for review and approval. The amount requested is \$150,000 for a 5 month period, with a second round scheduled for October 2025. The remaining amount to complete the biennial budget and new allocation formula is under review and will be determined at a later date.</p>	<p>Requested Action:</p> <p>Review and approve submission of grant for Deflection Program</p>
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ATTACHMENTS : Draft Application

*****For Internal Use Only*****

Checkoffs:

- () Dept. Heard (copy)
- () Human Resources (copy)
- (X) Legal (copy)
- () (Other - List:)

To be notified of Meeting:
Mark Royal, Dale Primmer
Needed at Meeting:

Scheduled for meeting on: August 20, 2025

Action taken:

Follow-up:

Application: Umatilla County 2025-2027 JRP Grant

Mark Royal - mroyal@oregoncounties.org
Oregon Behavioral Health Deflection Program (25-27)

Summary

ID: 0000000012

Cover Sheet

Completed - Aug 6 2025

Cover Sheet

Application Due Date: August 31, 2025, at 11:59 PM PDT

All applications are public records and are subject to public record requests and any information submitted in an application may be displayed on a public dashboard.

The purpose of Oregon's Behavioral Health Deflection (BHD) programs is to address the need for more deflection programs to assist individuals whose behavioral health conditions, including substance use disorder, and other service needs lead to a heightened likelihood of interactions with law enforcement, incarceration, conviction and other engagement with the criminal justice system.

A deflection program is defined in HB 3069 (2025) as a collaborative program between law enforcement agencies and behavioral health entities or community-based social services organizations that assist individuals who may have substance use disorder, another behavioral health disorder or co-occurring disorders, and who often have other service needs, **to create community-based pathways to treatment, recovery support services, housing, case management or other services.**

You must submit an application as part of Phase 1 in order to apply for Phase 2, and the solicitation is linked on the BHD webpage. This Phase 1 application covers your program proposal for both phases. The program proposal will not be editable during the Phase 2 application.

Only one application may be submitted per county. An applicant may submit a multi-jurisdictional application on behalf of a consortium of counties or counties and tribal governments. In this case, one designee must serve as the primary applicant for purposes of administering the grant agreement, managing sub-agreements, and receiving disbursements.

County

Please select from the dropdown list.

Umatilla

Are you applying as an individual county or are you working as part of a consortium of government partners? Counties may apply individually or as part of a consortium.

This application is for an individual county.

Primary Applicant Contact

Name:	Mark Royal
Organization:	Umatilla County
Title:	Deflection Coordinator
Street Address:	216 SE 4th Street
City:	Pendleton
Zip Code:	97801
E-mail:	mroyalumatilla@pscc@gmail.com
Phone:	5419693415

Fiscal Contact

Name: Robert Pahl

Legal Name of Organization for Payment: Umatilla County

State EIN: 05120754

Payment Remittance Street Address: 216 SE 4th Street

City: Pendleton

Zip Code: 97801

E-mail: robert.pahl@umatillacounty.gov

Phone: 5412786209

Is the Legal Organization for Payment a non-profit?

No

Would you like ACH payment processing (direct deposit)?

Yes

Application Questions

Completed - Aug 12 2025

Application Questions

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You must submit an application as part of Phase 1 in order to apply for Phase 2, and the solicitation is linked on the BHD webpage. This Phase 1 application covers your program proposal for both phases. The program proposal will not be editable during the Phase 2 application.

Did you indicate that your county is a part of a consortium **and** did your county establish another county as designee to apply for the Oregon Behavioral Health Deflection Program on the cover sheet?

No

A. Deflection Program Coordinator

A.1) To be eligible for funding you must have a program coordinator responsible for convening deflection program partners as needed for the operation of the program, managing grant program funds awarded under this section, tracking and reporting data required by the Oregon Criminal Justice Commission, and providing notification of deflection program completion to the entities responsible for sealing records under section 54 of HB 4002 (2024). BHD funds may be used to support this position.

Identify the program coordinator below.

Name:	Mark Royal
Position Title:	Deflection Coordinaor
Organization:	Umatilla County/Community Counseling Solutions
Address:	4705 NW Pioneer Place
Email Address:	mroyalumatillapsc@gmail.com
Phone Number:	5419693415

A.2) How is your program coordinator funded? *You may use BHD funds.*

Check all that apply.

Responses Selected:

BHD Grant Funds

County Funds (please specify type): OR

(A.3) The applicant acknowledges that the program coordinator will be responsible for the duties listed above and outlined in HB 3069 (2025), and the applicant is required to provide the CJC with new contact information if the individual performing the coordinator duties changes in the future.

B. Required Program Partners & Collaboration

B.1) Is your deflection program coordinated by or in consultation with a community mental health program, a local mental health authority, or a federally recognized tribal government?

Select all that apply and indicate the involved organization(s); you must select at least one to be eligible.

Responses Selected:

Community Mental Health Program: Community Counseling Solutions

Local Mental Health Authority: Umatilla County, Community Counseling Solutions

B.2) Please indicate the names of the agency(ies) / organization(s) of the required local partners involved in the development and/or administration of your county's deflection program.

District Attorney:

Dan Primus, Umatilla County

Law Enforcement:

Chief Charles Byram (Pendleton Police Dept), Chief Jason Edmiston (Hermiston Police Dept)

Community Mental Health Program:

Kimberly Lindsay, Community Counseling Solutions

Behavioral Resource Network Provider:

Kimberly Lindsay, Community Counseling Solutions

B.3) Please indicate the the other optional organization(s) that you have partnered with to develop and/or administer your county's deflection program.

Select all that apply.

Responses Selected:

Public Defense:: Justin Morton,

Court:: 6th Judicial District

Treatment Provider:: Community Counseling Solutions

Peer Support Organization:: Community Counseling Solutions

Local Government Body:: Umatilla County

First Responder Agency:: Pendleton and Hermiston City Police Departments

Community Provider:: Local Pubic Safety Coordinating Council and participating agencies

Community Based Organization:: Umatilla County LPSCC

Case Manager Provider:: Community Counseling Solutions

Recovery Support Services Provider:: Community Counseling Solutions

Local Mental Health Authority:: Umatilla County/Community Counseling Solutions

Tribal Government:: CTUIR

For the questions below, please refer to the local partner organization(s) you identified in questions 2-3 of this section that are involved in the development and/or administration of your county's deflection program.

B.4) Prior to submitting this application, have you coordinated with all program partners identified above on the development and administration of the proposed deflection program to ensure that the partners have the resources necessary to implement / continue operating the deflection program?

Yes

B.5) Please describe the coordination with program partners that has occurred to set up / continue your jurisdiction's deflection program.

Word limit: 150

Coordination occurs through the Umatilla County Local Public Safety Coordinating Council (LPSCC). The methods of communication include nearly monthly meetings at which time information is shared and discussed on the progress we are making towards the identified grant goals. Financial reports are shared. Sub-committees are formed that include discussion and presentation at the LPSCC meetings. Applications and reports are shared and voted upon for acceptance.

B.6) Describe how the program coordinator communicates with all program partners concerning program participants and any other matter necessary for the administration of the program.

Word limit: 150

Communication will occur across electronic media and personal contact. It is intended that the team identified as required by HB4002 will continue to meet on a regular basis and identify changes deemed necessary to continue the program. In addition Umatilla County LPSCC has a nearly monthly meeting and the deflection program and associated updates are a standing agenda item since program inception. All the partners listed earlier are members of the Umatilla LPSCC as required by Oregon law and are regular participants.

C. Deflection Program Details

C.1) Describe how your deflection program is culturally and linguistically responsive, trauma-informed, and evidence-based.

Word Limit: 150

CCS provides culturally and linguistically responsive services by integrating cultural values and beliefs into treatment planning, using appropriate assessment tools, and offering services in multiple languages. We also engage in ongoing professional development related to cultural responsiveness along with trauma informed approaches and strive to understand and respect the diversity of our clients. Our workforce is representative of the communities we serve, inclusive of a large Latino/a/x CCS workforce in those counties we serve with high Latino/a/x populations in addition to having numerous staff throughout the agency trained as certified Spanish interpreters. Consistent with our evidence-based CLAS centric clinical policies, we are committed to serving our significant Hispanic/Latino population while continuing to bolster our already large Hispanic/Latino bilingual staff capacity. Furthermore we contract with two agencies who are able to provide interpretation in most any language at any time, in addition to accommodating ASL needs

C.2) Please describe how your program will address language access barriers when communicating program referral options and program procedures to non-English speaking individuals.

Word Limit: 150

CCS provides culturally and linguistically responsive services by integrating cultural values and beliefs into treatment planning, using appropriate assessment tools, and offering services in multiple languages. Consistent with our evidence-based CLAS centric clinical policies, we are committed to serving our significant Hispanic/Latino population while continuing to bolster our already large Hispanic/Latino bilingual staff capacity. Furthermore we contract with two agencies who are able to provide interpretation in most any language at any time, in addition to accommodating ASL needs. We employ numerous qualified interpreters in-house.

C.3) If you received BHD funds in the 23-25 biennium, provide the date that your deflection program began operating (referring individuals into your program). If you are a new applicant, indicate when you plan to begin accepting referrals into your deflection program.

Month	October
Year	2024

C.4) Please select all nationally-recognized deflection referral pathways that your program currently implements or would like to implement from the list below.

Please note: a selection here indicates that BHD funds currently/will support that particular pathway and referrals from that pathway to your BHD program are/will be tracked. As an example, if your county has a Mobile Crisis Team but your BHD program does not or will not accept deflection referrals from that team, do not select the Active Outreach pathway here.

Responses Selected:

Active Outreach (LE officer, first responder, or non-LE agency seeks out or encounters known individuals in the community in need of treatment and services.)

Officer Intervention (LE officer, alone or as a member of a co-responder team, makes an arrest or identifies a basis for a criminal charge, but no charges are filed if the program requirements are met. This occurs as part of duties including on patrol or calls for service and can include arrests with a warm handoff to a community-based responder.)

Community Response (A community-based behavioral health team engages with individuals to de-escalate crises and refer to treatment and services. LE may be involved when there are public safety concerns.)

Active Outreach: From the point of initial contact to a referral and/or engagement with treatment or services, describe how this pathway operates/ will operate in your county, including the key players.

Word Limit: 150

As part of our overall deflection program we have developed extensive outreach that provides direct contact with persons leaving our local jail. Community Counseling Solutions provides staffing and an actual van that is located in the parking lot near the releasing gate of the county jail. Peer mentors and a case manager are present 3 days per week allowing coordination between jail diversion, MOUD, deflection, and other behavioral health clients. In addition this is co-located at the Community Corrections office allowing Probation Officers the opportunity to engage their clients with Community Counseling services. This service is now active although we have not used this pathway for deflection although intend to include it beginning in October of 2025. The key players are Community Counseling Services including both mental health and substance abuse treatment, Community Corrections, Umatilla County Sheriff's Office, Umatilla County.

Active Outreach: Is this part of your program currently operating?

Yes

Officer Intervention: From the point of initial contact to a referral and/or engagement with treatment or services, describe how this pathway operates/ will operate in your county, including the key players.

Word Limit: 150

The deflections operations team (DOT) and law enforcement officers are in charge of making decisions regarding the officer intervention pathway. LE has the discretion regarding arrest or issuing a cite and release citation on individuals facing a Drug Enforcement Misdemeanor (DEM). The citations are forwarded to the DOT who then conduct a Criminal History and review each clients information. Outreach is conducted and attempts to locate the person is conducted. Once eligibility is determined persons engage in assessment and treatment. The key players for this pathway include Peer Mentor Supervisor, Program Coordinator, Case Manager, and Deputy District Attorney, Law Enforcement Officers, Sheriff's Office, Community Counseling Solutions.

Officer Intervention: As part of your deflection program, will arrests or citations be made, charges be filed, or charges held in abeyance?

Once a person is accepted into the program charges are held in abeyance pending treatment completion or failure of the program. Successful completions then require a response from the Program Coordinator such as request for expungement or notice of failure to complete.

Officer Intervention: Is this part of your program currently operating?

Yes

Community Response: From the point of initial contact to a referral and/or engagement with treatment or services, describe how this pathway operates/ will operate in your county, including the key players.

Word Limit: 150

We are implementing three different tracks within this pathway.

Track one will involve the jail MOUD program providing MAT services. Those person identified will complete a medical and ASAM assessment followed up a peer navigator and engage in services.

Track two will include partnering with the MIP which is a partnership with two municipal courts. A treatment and peer navigation option will be created providing ASAM assessment and referral to tx services. This will allow opportunity to deflect sentencing.

Track three will be with Community Corrections. CC may make referral to the deflection program on those cases that are DEM Conditional Discharge with proper risk/need assessment. Persons will realize a peer navigator, receive an ASAM assessment and engage in services as recommended. CCS will work closely to expedite the treatment process to assist persons goal of reaching EDIS status for early completion.

Community Response: Is this part of your program currently operating?

No

Community Response: Indicate the anticipated start date.

Month	October-November
Year	2025

C.5) Eligibility refers to who is eligible to enter your program and relates to whether your program will accept participants with other low-level offenses. Please select all eligibility/inclusion criteria that your county BHD program currently employs from the list below.

If any criteria are not listed, please select "other" and specify the additional criteria. For any text box after "please specify," if the answer is "any," you may list that.

Select all that apply.

Responses Selected:

Stand-alone PCS

PCS + other low-level offense(s) (specify offenses):: Pursuant to the discretion of the District Attorney, considerations of fact concerning identity of the victim of theft, the nature of the items stolen (necessaries vs property to fense), and the characteristics of the property trespassed on, a DEM may still be deflection eligible with accompanying low level non-person misdemeanor crimes.

Other low-level offense(s) (specify offenses):: We will accept all program referrals on participants who choose the this pathway to services. Charges if any will NOT be held in abeyance.

C.5.a) Is there a variation in eligibility criteria between your selected pathways?

Criminal History (LEDS) information will not be used on Active Outreach, or Community Referral pathways.

C.6) Exclusion Criteria refers to who is not eligible to enter your program and relates to specific conditions under which your program will not accept participants. Please select all exclusion criteria that your county BHD program employs / will employ from the list below.

If any criteria are not listed, please select "other" and specify the additional criteria. For any text box after "please specify," if the answer is "any," you may list that.

Select all that apply.

Responses Selected:

Excludes individuals with certain behavioral health disorders / risks: (please specify): Severe and persistent Mental Health disorders.

Excludes particular co-charges (specify co-charges):: Person to Person, other victim crimes. Only relates to Officer Intervention Pathway.

Excludes previous convictions (specify convictions):: Person to Person. Only applies to Officer Intervention Pathway.

Excludes previous deflection involvement (specify if this is for a time period):: Within the last year. Only relates to Officer Intervention Pathway.

C.6.a) Is there a variation in exclusion criteria between your selected pathways?

Active Outreach and Community Referral are only restricted by severe and persistent mental health disorders. Charges and criminal history are not consider factors of eligibility.

C.7) Please select all criteria for a participant to successfully complete deflection that your county BHD program uses / will use from the list below. If any criteria are not listed, please select "other" and specify the additional criteria.

Per HB 3069 (2025), successful outcome means an outcome that recognizes that recovery pathways are necessarily individual and that is measured in engagement in case management services and improvements in the quality of life stability factors and public safety.

Select all that apply

Responses Selected:

Completed assessment (Please provide relevant details such as timeframes, measures used to determine this type of success and data sources for these measures, metrics, benchmarks, etc.): Assessment must be completed before a decision is made by the DOT for entry into the program.

Engaged with treatment plan ((Please provide relevant details such as timeframes, measures used to determine this type of success and data sources for these measures, metrics, benchmarks, etc.): Engage with the treatment plan as provided by the case manager and clinician. 4 months of meaningful engagement is success of the deflection program.

C.7.a) Is there a variation in success criteria between your selected pathways?

Officer Intervention requires assessment and treatment engagement for 4 months. Community Response and Active Outreach require assessment and consultation for services.

D. Data Attestation

D.1) In order to determine standards within Oregon, tracking and reporting data concerning deflection program outcomes is an important part of the BHD program. Please acknowledge that you have read and understood the following statements:

Responses Selected:

I acknowledge our program will comply with the CJC's relevant BHD data tracking and reporting requirements.

I acknowledge our program will cooperate with the CJC and their technical assistance providers in establishing a statewide data collection system for deflection programs.

Budget Projection

Completed - Aug 11 2025

Budget Projection

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No

Budget Projection Sheet Upload

House Bill 3069 (2025) requires 25% of the non-tribal Oregon Behavioral Health Deflection Program funds to be distributed to counties based on the county formula share used for the program during the biennium ending June 30, 2025.

Grant funds may be used for: deflection program expenses including but not limited to law enforcement employees, deputy district attorneys and behavioral health, case management or outreach workers, including peer navigators and mobile crisis and support services workers; behavioral health workforce development; and capital construction of behavioral health treatment infrastructure; the payment of restitution to a victim (as defined by ORS 131.007), if potential or outstanding restitution is a barrier to program participation; the purchase of closed-loop referral technology to facilitate referrals to local partners and community-based organizations involved in supporting deflection and jail reentry programs; and 10% of program funds may be requested for administrative costs.

Grant requests must demonstrate how funds will be used to create community-based pathways to treatment, recovery support services, housing, case management or other services through a collaborative program between law enforcement agencies and behavioral health entities or community-based social services organizations that assist individuals who may have substance use disorder, another behavioral health disorder or co-occurring disorders, and who often have other service needs.

Please download the Budget Projection Sheet ([click here](#)), and then upload your Budget Projection Sheet below. The budget projection sheet must be submitted using the original formatting and formulas provided to the applicant by the CJC, or it will not be accepted.

To assist with completing your Budget Projection Sheet, you can view the 2025-27 Oregon Behavioral Health Program 25% Non-Tribal Funds Formula Funding Table by [clicking here](#).

[Umatilla County 25-27 BHD Budget 1st App.xlsx](#)

Filename: Umatilla County 25-27 BHD Budget 1st App.xlsx **Size:** 35.7 kB

Budgetary Control - This report will list all transactions in detail for the period indicated in the report.

Account	Amount
Operating Expenses	113,334.32
Capital Expenditures	10,000.00
Depreciation	-
Other Income	8,200.00
Net Income	232,271.32

Approved: _____ Date: _____

Signature: _____ Title: _____

Signature: _____ Title: _____

New York State, without obligation to audit.

1776

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