

JOINT MANAGEMENT AGREEMENT BETWEEN
CITY OF ECHO
AND UMATILLA COUNTY

City of Echo City Council Resolution Number 335-04
Umatilla County Board of Commissioners Resolution Number _____

This agreement is entered into this 19th day of February, 2004 by the City of Echo, an incorporated municipality of the State of Oregon, hereinafter referred to as the "City" and Umatilla County, a political subdivision of the State of Oregon, hereinafter referred to as the "County".

RECITALS:

- A. The City and the County are authorized under the provisions of Oregon Revised Statutes (ORS) 190 to enter into intergovernmental agreements for the performance of any functions that the City or County has authority to perform; and
- B. The City and the County are required to have coordinated and consistent comprehensive plans which establish an Urban Growth Boundary (UGB) and a plan for the Urban Growth Area (UGA) within the boundary; and
- C. Statewide Planning Goal 14 (Urbanization) requires that the establishment and change of a UGB shall be through a cooperative process between the City and County; and
- D. Both the City and the County share a common concern regarding development and use of lands within the UGA and other identified areas of mutual interest; and
- E. Statewide Planning Goal 2 (Land Use Planning) requires that City and County, maintain a consistent and coordinated plan for the UGB and UGA when amending their respective comprehensive plans; and
- F. The City and the County consider it mutually advantageous to establish this Joint Management Agreement (JMA) for the purpose of facilitating the orderly transition from rural to urban land uses within the City's UGA; and
- G. This JMA also constitutes a Cooperative Agreement under ORS 195.020.

NOW THEREFORE, THE CITY AND COUNTY AGREE AS FOLLOWS:

1. Definitions:

- 1.1. Comprehensive Plan - A plan adopted by the City or County which meets the requirements of ORS 197.015; generally, a coordinated land use map and policy statements interrelating all functional and natural systems and activities relating to the use of lands.
- 1.2. Contiguous - For the purpose of this agreement, contiguous shall be defined as touching or adjoining.
- 1.3. Days - In all cases, the reference to days in this agreement shall be understood to mean calendar days.
- 1.4. Land Use Actions - Land Use and Limited Land Use Decisions defined by ORS 197.015; generally a decision by the City or County applying standards of their comprehensive plans or land use regulations to particular pieces of property. Examples include, but are not limited to variances, conditional use permits, partitions, subdivisions, planned unit developments, road dedications and vacations, and amendments to the zoning map for specific properties.
- 1.5. Land Use Regulation - County or City zoning ordinances, subdivision ordinances adopted under ORS 92.044 or 92.046, or similar ordinances establishing standards for implementing the comprehensive plan. For the purpose of this JMA, substantive provisions of land use regulations shall be those sections of the ordinance establishing outright uses, conditional uses and zone requirements such as minimum lot sizes, the zoning map, and design standards for required improvements.
- 1.6. Legislative – An amendment to the City’s or County’s comprehensive plan, land use ordinances, and/or zone maps that apply to a large number of parcels of land.
- 1.7. Major Improvement Projects - Projects that involve capital improvements for new or replacement facilities. These projects are budgeted as separate line items in the local jurisdiction’s capital improvement budget. They do not include routine facilities maintenance, such as cleaning, pavement patching, or repairs.
- 1.8. Periodic Review – A comprehensive plan and ordinance review process, which is mandated by the state for cities over 2,500 people and optional for cities with smaller populations. The process involves an assessment of plan and ordinance deficiencies, development of a work plan with the Oregon Department of Land Conservation and Development (DLCD) to address the deficiencies, and the completion of the work plan.

- 1.9. Procedural Requirements - Those sections of the land use ordinance which establish the review process for land use applications, including but not limited to determination of a complete application, notice, time frame for review, decision making authority, and appeal procedures.
- 1.10. Quasi-Judicial – A land use action, which involves the application of adopted City or County comprehensive plan policies and/or land use ordinance provisions to a specific land use application affecting identified parcels of land or property owners.
- 1.11. Substantive Provisions – Those sections of zoning and subdivision ordinances, which establish design standards and required improvements.
- 1.12. Urban Growth Area (UGA) - That unincorporated area between the City Limits and the Urban Growth Boundary in which urban services and facilities can be extended and development at urban intensity and density will occur.
- 1.13. Urban Growth Boundary (UGB) - A mutually agreed upon line, identified in both the City and County comprehensive plans, which delineates the outer extent of the UGA and the limits of urban growth (see Exhibit A).
- 1.14. Urban Reserve Area – An unincorporated area located outside of the UGB, which should accommodate future expansion of the UGB when and if such an action is justified, as mutually agreed by the City and County.

2. Coordination of Comprehensive Planning and Development

2.1. Amendments to the City's Plan or Land Use Regulations.

Amendments to the City plan text, land use regulations, UGB, map(s), or designation of urban reserve areas that follow the state periodic review or post acknowledgement procedures shall be enacted in accordance with the procedures established in this section.

2.1.1 City Processing of Amendments

- a. The City shall be responsible for preparing and/or reviewing all legislative and quasi-judicial comprehensive plan amendments in the UGA.
- b. Amendments to the City's Comprehensive Plan, land use regulations and/or maps may be initiated by the City, the County, or an affected person, by application to the City.
- c. If the City elects to amend its comprehensive plan using the Periodic Review process, the City and County shall meet to discuss and develop a proposal for Periodic Review procedures relating to the UGA and UGB, including how the County will participate in Periodic Review. Any comments received from the County, shall be considered by the City Council in developing the work program to comply with Periodic Review.

- d. Amendment applications shall be processed by the City, with notification to the County at least thirty (30) days prior to the City Council's first hearing on the proposed amendment.
- e. The County shall respond in writing, even if it has no comment within fourteen (14) days..
- f. The County may also provide comments prior to the City Council hearing, in which case, the Council shall consider the County's comments in making its decision.
- g. The City shall provide written notification of its final decision to the County within fourteen (14) days.

2.1.2 County Adoption of City Amendments in the UGA

- a. All adopted amendments to the City's Comprehensive Plan, land use regulations, and/or maps affecting the UGA or UGB shall be referred to the County for adoption as amendments to the County Plan and Development Ordinance.
- b. The County must adopt the amendments approved by the City for these to be applicable in the UGA. The County hearing to consider adoption shall be scheduled within ninety (90) days of the City notification.

2.2. Review Process for Land Use Actions in the UGA

2.2.1 County Procedures

- a. The County shall retain responsibility for land use actions affecting land within City's UGA, until annexation.
- b. The County shall incorporate the portion of the City's Comprehensive Plan that addresses the UGA into the County's Comprehensive Plan.
- c. City zoning designations shall be applied to land in the UGA. Applicable City ordinance procedures and standards shall be used to evaluate land use actions within the UGA. Land within the urban growth area presently zoned for Exclusive Farm Use shall remain Exclusive Farm Use until rezoning is requested, and such rezoning shall be consistent with the City Comprehensive Plan.
- d. Applications for land use actions within the UGA shall be processed by the County according to its adopted procedural requirements for reviewing land use actions. Within seven (7) days of the date the application is accepted as complete, and not less than thirty (30) days before a scheduled public hearing, a copy shall be sent to the City, with a notification of the hearing date.
- e. The County shall respond to City comments, as appropriate, and consider them in making its decision.
- f. If a major change is made in the proposal, or significant new information is submitted that was not included in the original request, the County shall, within seven (7) days, refer it back to the City to review and comment within twenty-one (21) days.
- g. Notification of the County's final written decision shall be provided to the City within seven (7) days.

2.2.2 City Procedures

- a. Upon receipt of notification from the County, the City shall review the application and provide written comments within twenty-one (21) days.
 1. If the County is to make an administrative decision, the City shall provide the County with either a written response or request a public hearing.
- b. If the City has no comment, this response shall be provided in writing.
- c. If a major change is made in the proposal, or significant new information is submitted that was not included in the original request, the County shall, within seven (7) days, refer it back to the City to review and comment within twenty-one (21) days. In the case of an administrative decision, the City may request a hearing.

2.2.3 Opportunity for Appeal by the City

If the City participates in the County decision, the City has the right to appeal the County's decision in accordance with the appeals process specified in the County's Ordinance, applicable state statute, or state administrative rules.

2.3 Coordination of Other City and County Actions

2.3.1 City Actions

The City shall coordinate with and seek comments from the County regarding the following items, for which the City has ultimate decision making authority, and which affect land use within the UGA. These actions include:

- a. Major improvement projects sponsored by the City for transportation, water or drainage improvements; and
- b. Proposal for the extension of any City service, utility or facility or their respective service areas.

2.3.2 County Actions

The County shall coordinate with and seek comments from the City regarding the following items, for which the County has ultimate decision making authority, and which affect land use within the UGA. These actions include:

- a. Major improvement projects sponsored by the County for transportation, drainage or solid waste improvements;
- b. Proposal for formation of, or changes of organization, boundary or function of special districts, as these terms are defined in ORS 198.705 to ORS 198.710; and
- c. County road vacations.

3. City Services

3.1 City Water & Sewer Service

3.1.1 Service Extensions

The City shall require annexation prior to extending water or wastewater services to any property within the UGA at the affected property owner's request and expense.

3.1.2 City Facilities

City-operated facilities, such as water reservoirs, may be located outside of the UGB when it is determined by the City and County to be necessary for the proper operation of the utility system.

3.2 Other Urban Services

3.2.1 Fire protection is provided by the Echo Rural Fire Protection District. The City and County shall notify the District of all comprehensive planning and development actions and provide an opportunity to comment in the manner provided in Section 2 of this agreement.

3.2.2 The Umatilla County Sheriff provides, and shall continue to provide, law enforcement services for the City. The City and County shall notify the County Sheriff of all comprehensive planning and development actions and provide an opportunity to comment in the manner provided in Section 2 of this agreement.

4. **Roads and Transportation**

4.1 Road Jurisdiction and Maintenance Responsibility

4.1.1 Jurisdiction

As of June 2001, the City has jurisdiction of all public streets and associated rights-of-way within the UGB, except for the following:

<u>Street</u>	<u>Jurisdiction/Number</u>	<u>Location</u>
a. Thielsen St.	Thielsen St. north from Main Street to city limits—state jurisdiction. Thielsen St. south to city limits—county jurisdiction.	Within the city running north & south parallel and east of rail-road right-of-way and extending north through UGA to Interstate 84.
b. Gerone St.	Hwy 320/ county jurisdiction	Running from east city limits to Thielsen St.
Main St.	Hwy 320/state jurisdiction	Within City Limits running east and west from Thielsen St. west to end of city limits.

4.1.2 Maintenance

Roads, streets, alleys, and other public improvements within public street rights-of-way shall be maintained by the agency that has jurisdiction as noted in Section 4.1.1.

4.2 Street and Road Transfer to the City

4.2.1 General Policy

The City and County agree in principle that except for state highways, it is most appropriate for all streets within the City limits to be under the jurisdiction and maintenance responsibility of the City. However, it is also recognized by both parties that the City has limited funding, staff expertise, and equipment to maintain or construct streets. The City and County agree to look for opportunities to transfer street jurisdiction to the City with a method for financing and providing street maintenance and/or construction.

4.2.2 Annexation

When property is annexed, the entire width of any contiguous County street right-of-way shall be transferred to City jurisdiction unless the City and County mutually agree that such a change in jurisdiction should be deferred.

4.2.3 Land Use Actions

When the City approves a land use action that involves major new development, other than out right uses, the entire width of any contiguous County street right-of-way shall be transferred to City jurisdiction unless the City and County mutually agree that such a change in jurisdiction should be deferred. As part of such land use action, the City shall require as a condition of approval:

- a. Street improvements along the property frontage, which are consistent with the street standards adopted by the City; or
- b. Execution of an irrevocable consent agreement, which obligates present and future property owners to participate in financing street improvements in the future.

4.3 Transportation System Plan Implementation

The 2001 Echo Transportation System Plan (TSP) describes street improvement and maintenance projects that should be completed over the next 20 years. Funding will be difficult to obtain for all of these projects. However, the City and County will make the commitment to work together to obtain the funding to complete the capital improvement program noted in Chapter 7 of the TSP. In particular, the City and County will prioritize projects and pursue the funding options described in Chapter 8 of the TSP.

4.4 Issues to be Evaluated

4.4.1 Funding Strategies

The City and County agree to evaluate the following funding strategies presented in the 2001 Echo TSP and determine their feasibility:

- a. System Development Charges;
- b. Vehicle Registration Fees; and
- c. Local Improvement Districts.

4.4.2 Coordinated Maintenance

The City and County currently coordinate street maintenance and construction activities. Given the present situation of decreasing revenues and increasing demand, the City and County shall evaluate ways to improve efficient use of street maintenance and construction funds for the common benefit of City and County residents and businesses.

4.5 Coordinated Grant Applications

Chapter 8 of the TSP describes a number of grant and loan programs, which are potentially available to the City and County. The City and County commit to working closely together to obtain grants for street maintenance and construction within the UGA.

4.6 Public Transit

The City and County shall evaluate methods for providing public transit services for the local area.

5. **Annexation**

5.1 Annexation Procedure

Annexation of a property shall be in accordance with relevant requirements of the ORS and City ordinances. At the time of annexation, the City shall apply the appropriate zoning designation to the property and amend the City Zoning Map accordingly.

5.2 City Addresses

Within one (1) year following annexation, property (situs) addresses shall be converted to the city addressing grid.

6. **Review, Amendment, Severability, Termination of Agreement**

6.1. Scheduled Reviews of the JMA

The County shall be responsible for initiating a joint review of this agreement at a minimum of every five (5) years to evaluate the effectiveness of the processes set

forth, ORS and state land use regulation amendments, or changed conditions within the urban growth boundary.

6.2. Amendments to the JMA

This agreement may be amended by initiation of either party to the agreement following the procedures outlined below.

6.2.1 Request

- a. The party that seeks the amendment shall submit a formal request for amendment, describing the proposed change and why the change is necessary.
- b. The responding agency shall schedule a review of this request within 30 days of receipt, or notify the requesting agency for the need for further time in writing.

6.2.2 Resolution, Modification and Mediation

- a. Both parties shall make good faith efforts to resolve requests to amend this agreement.
- b. The responding agency may approve, deny or suggest modifications to the amendment.
- c. Either party to the agreement may request the services of an outside mediator to help resolve disputes that may arise out of the implementation or amendment of this agreement.

6.3. Severability of JMA Provisions

The provisions of the agreement are severable. If a court of competent jurisdiction shall adjudge an article, sentence, clause or phrase, to be invalid, the decision shall not affect the validity of the remaining portions of this agreement.

6.4. Termination of JMA

This agreement may be terminated by any of the parties following procedures provided.

6.4.1 Public Hearing Notice and Public Comment

- a. A public hearing shall be called by the party considering termination, giving the other party notice of hearing at least thirty (30) days prior to the scheduled hearing date. Both parties shall seek resolution of differences within the notification period.
- b. Public notice of the hearing shall be in accordance with applicable Oregon statutes and administrative rules, but not less than twenty-one (21) days prior to the hearing.
- c. The party moving for termination shall state, in the public notice and at the hearing, the reasons for termination and the affect of the action on the UGA.
- d. Public comment shall be received regarding the action and considered by the party in its decision.

6.4.2 Conflict Resolution

Prior to a final decision to terminate the agreement, the City and County shall agree to enter into a conflict resolution process which will be established by the Department of Land Conservation and Development.

6.4.3 Final Decision

- a. The governing body of the terminating party shall vote to decide on termination on the established date for termination. If the vote is to end the agreement, written notice of the decision shall be provided to all affected parties including the Director of the Oregon Department of Land Conservation and Development.
- b. The established date of termination shall be at least sixty (60) days after the public hearing in order to provide an additional time period for resolution of differences.
- c. If resolution cannot be reached, a replacement agreement shall be developed as required by ORS 195.020.

IN WITNESS WHEREOF, this Urban Growth Area Joint Management Agreement is signed and executed by:

CITY COUNCIL
CITY OF ECHO, OREGON

BOARD OF COUNTY COMMISSIONERS
OF UMATILLA COUNTY, OREGON



[Signature]
Mayor

[Signature]
Chair

[Signature]

Commissioner

Attest:

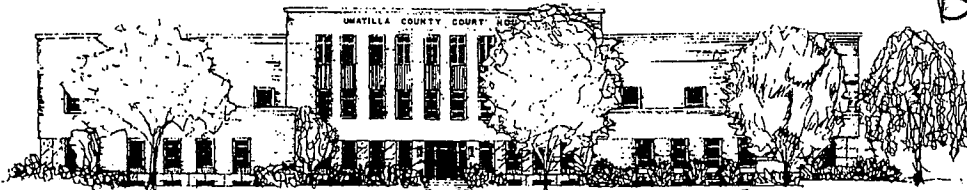
[Signature]
City Administrator-Recorder

[Signature]
Commissioner

Attest: County Clerk

[Signature]





UMATILLA COUNTY PLANNING DEPARTMENT

Umatilla County Courthouse, 216 S.E. 4th ST., Pendleton, Oregon 97801
Phone: 276-7111, Ext. 252

December 28, 1993

Diane Berry
City Administrator
City of Echo
P.O. Box 9
Echo, OR 97826

Re: Urban Growth Area zoning map discrepancy

Dear Diane:

As you know, Paul Lapp has requested approval of a zoning permit to construct a dwelling on property he owns located within the city of Echo Urban Growth Boundary (tax lot 2900 of Map 3N 29). Pursuant to his inquiry, we identified a discrepancy between the city and county zoning maps.

Mr. Lapp's property, along with several other parcels of land within the UGB, is designated F1, (exclusive farm use, a 19 acre minimum lot size) on the county's zoning map. The property is zoned R-4, (Farm Residential), on the city zoning map, and Residential on the City Comprehensive Plan map.

I researched several sources in an attempt to understand the apparent error. No county files provided an explanation of the discrepancy. I then contacted Brent Lake, DLCD field representative, who in turn requested DLCD Salem office staff to provide a list of map changes and records of "notice of adoption" regarding the urban growth boundary. Again, there was no record on this matter, and Brent and I agreed there was probably a mapping error.

I then had a conversation with a previous county planner Brian Little, and he explained that the property is indeed zoned F1, and referred to the City of Echo Urban Growth Area Joint Management Agreement (JMA). Page two, item D of the JMA, states the following:

Land within the urban growth area presently zoned for Exclusive Farm Use shall remain Exclusive Farm Use until rezoning is requested, and such rezoning shall be consistent with the City Comprehensive Plan.

Mr. Little explained the history of this. Apparently the city used this tool (F1 zoning of UGB land) to justify to LCDC the need for an urban growth area that exceeded population growth projections. In other words, LCDC allowed the city of Echo to have an expansive urban growth boundary, contingent upon keeping the existing EFU lands zoned EFU.

In addition, the Department of Revenue regulations in effect at the time of the City's plan acknowledgement, would have automatically disqualified the farm grounds from farm deferral if the property was not zoned EFU. Consequently, during the public hearings, many of the property owners requested the farm lands within the UGB remain zoned EFU.

Based on these findings, I conclude that there is not an error in either the county or city zoning maps. I have explained this to Mr. Lapp and also explained his options for obtaining a permit to construct a dwelling, including applying for a farm dwelling permit or applying for a zone change. Neither of these options pleased him, but the county Planning Department is limited to the terms of the Joint Management Agreement.

The options provided Mr. Lapp does not preclude the city from requesting a zone change. The JMA (page 3, number 4.a) states that rezoning "shall be consistent with the City Comprehensive Plan and Zoning Map, except that:

- a. Adequate findings for the need to rezone land shall be required, and;

I would assume those findings would be required to meet current zone change standards. Brent Lake or your county attorney could advise you on this.

With regard to farm deferral tax possibility of a zone change with agriculture land appraiser. His preference to rezone would not necessarily disqualify farm deferral, although each individual property owner would need to request continued farm deferral if the property was rezoned. Mr. Huffman stated he would like more detail.

↑
City Attorney

ass the county that a farm required had been in more detail.

On a final note, during our discussion today, Mr. Lapp stated he paid the city \$5.00 for a zoning permit, and that he may want a refund. I'm not certain why this fee was charged but, Mr. Lapp will likely be contacting you about it. I explained that the county has responsibility for issuing permits in the Urban Growth Area (See JMA Page 1, Item II, copy enclosed).

In closure, I would like to suggest that, at some point in the near future, the County and the City review the Joint Management Agreement to determine if amendments may be made to simplify and make the process more efficient. For the past several years there has been little, if any, development activity in the Echo UGA. Consequently, this has been the first opportunity to carefully

review the JMA. I'm certain more work is ahead.

Please advise of the city's intended action, if any, on the zone change matter. Please feel free to telephone anytime.

Cordially,



Tamra Mabbott
Senior Planner, Ordinance Administration

enclosure

cc: Paul Lapp
Nyde Huffman, Assessor's Office
Brent Lake, DLCD Field Representative

CITY OF ECHO

URBAN GROWTH AREA JOINT MANAGEMENT AGREEMENT

The parties to this Joint Management Agreement shall be the City of Echo Oregon, hereinafter referred to as the City and Umatilla County, Oregon hereinafter referred to as the County.

The terms of this Joint Management Agreement shall be applicable to the City's urban growth area. For the purposes of this Agreement, the urban growth area shall be defined as that area of land extending from the City's corporate limits to the City's urban growth boundary as referenced and mapped in the City's Comprehensive Plan on October 18, 1978, and hereby incorporated into and made a part of this document (see Attachment A).

This Joint Management Agreement is entered into pursuant to ORS Chapters 190 and 197 and the Oregon Statewide Planning Goals for the purpose of facilitating the orderly transition from rural to urban land uses within the City's urban growth area.

Words and phrases used in this Joint Management Agreement shall be construed in accordance with ORS Chapters 92, 197, 215, 227 and 446 and applicable Oregon Administrative Rules and Statewide Planning Goals unless otherwise specified. In the event two or more definitions are provided for a single word or phrase, the most restrictive definition shall be utilized in construing this Agreement.

I. Introductory Information

- A. This Joint Management Agreement is the culmination of a series of actions intended, in part, to facilitate the orderly and efficient transition from rural to urbanizable to urban land uses within the urban growth area. Such actions include the preparation of a city comprehensive plan, the cooperative establishment of an urban growth area, coordination with affected governmental units, and county review of the city comprehensive plan.
- B. The City Council has adopted a comprehensive plan ordinance which includes an urban growth boundary and planning goals and policies.

II. General Comprehensive Plan Provisions

- A. The County shall retain responsibility for land use decisions and actions affecting the City's urban growth area, such responsibility to be relinquished over any land within this area upon its annexation to the City subject to provisions of ORS 215.130 (2) (a).

- B. The City's urban growth area has been identified as urbanizable and is considered to be available over the time for urban expansion. In order to promote consistency between the City's planning effort and County land use decisions and actions affecting the urban growth area, the County shall incorporate that portion of the City's Comprehensive Plan which addresses the urban growth area into the County Comprehensive Plan (see Attachment B).
- C. After the City's Comprehensive Plan has been reviewed by the County Board of Commissioners, and after County concurrence with and approval of the Plan for the area within corporate city limits and adoption of the Plan for the urban growth area, all public sector actions which fall within the scope of the City's Comprehensive Plan shall be consistent with the Plan.
- * D. Land within the urban growth area presently zoned for Exclusive Farm Use shall remain Exclusive Farm Use until rezoning is requested, and such rezoning shall be consistent with the City Comprehensive Plan.
- E. It is the policy of the City and County to maintain a rapid exchange of information relating to their respective land use decisions which affect the City's urban growth area.

III. Zoning, Subdivision and Mobile Home Park Ordinances

- A. The substantive, as opposed to procedural, portions of the City's Zoning, Subdivision, and Mobile Home Park Ordinances (see Attachments C-1, C-2, and C-3) shall be incorporated by reference into and made a part of the County Zoning, Subdivision and Mobile Home Park Ordinances with exceptions as necessary and as agreed upon in writing by both parties to this Joint Management Agreement no later than 30 days after acknowledgement of compliance of the city plan and implementation measures by Land Conservation Development Commission.
- B. For the purpose of this Joint Management Agreement:
 - 1. Substantive provisions of a zoning ordinance shall be those sections of the ordinance which establish outright uses, conditional uses, and zone requirements (e. g. minimum lot sizes, setback requirements, etc.) and the zoning map; and
 - 2. Substantive provisions of the subdivision and mobile home park ordinances shall be those sections of the ordinance which establish design standards for required improvements.
- C. The City Zoning Map, when adopted as part of the City Zoning Ordinance, shall include the urban growth area and shall:
 - 1. Apply to land within the city limits upon adoption by the City;
 - 2. Apply to land within the urban growth area upon annexation to the City;

3. Be a recommendation to the County for rezoning all lands within the urban growth area where existing zoning is inconsistent with the City Comprehensive Plan by type of use allowed except:
 - a. Land zoned Exclusive Farm Use pursuant to Section II (D) above; and
 - b. Land may be rezoned to a lesser density or intensity use (i.e. low-density versus medium-density residential).
4. After action is taken by the County pursuant to Section III (C) (3) above, all subsequent rezoning by the County shall be consistent with the City Comprehensive Plan and Zoning Map except that:
 - a. Adequate findings for the need to rezone land shall be required, and;
 - b. Land may be rezoned to a lesser density or intensity of use (i.e. low-density versus medium-density residential).
- D. The above mentioned incorporated Ordinances shall only be applied to building permit, ~~zone change~~, conditional use, variance, subdivision, major partition, minor partition, and mobile home park requests affecting the City's urban growth area. The County may approve building permits without referral to the City except when the building is to be served by either city water, or sewer or both.

IV. Referred Application/Situations

- A. The County Planning Department shall refer each request affecting the urban growth area to the City for its review and comment within five (5) days of the date the request was filed with the County Planning Department.
- B. The City shall review the request and submit its recommendation to the County Planning Department within thirty (30) days of the date the request was received by the City or within five (5) days after the next regularly scheduled City Council meeting whichever is sooner.
- C. It is agreed that the County will refer any proposed discretionary action back to the City for its review and comment in the event such action was not addressed in the original request for review. The same time limitations imposed by Sections IV A and B above shall be applicable.
- D. The County shall retain final decision-making responsibility for all land use actions affecting the City urban growth area, but such decisions shall only be made after the receipt of timely recommendations from the City.

- E. Should no recommendations be forthcoming within established response times, absent a request for an extension the City shall be presumed to have no negative comment regarding the application.
- F. After the County makes a decision on the application, the City shall be promptly informed of the action taken by the County.

V. City Services

- A. The City may extend city services to any site located within the City urban growth area at the affected property owner's request and expense. Such extension of city services to sites not contiguous to the City may be conditioned upon an unlimited agreement signed by the affected property owner that the site may be annexed by City Council action as soon as the site becomes contiguous to the City.
- B. For the purposes of this Joint Management Agreement, city services shall be limited to sewer and water.
- C. Service and hook-on charges shall be established by the City Council.

VI. Annexation

Annexation of sites within the City urban growth area shall be in accordance with relevant annexation procedures contained in the Oregon Revised Statutes, Oregon case law, and City Ordinances and shall not occur until such sites become contiguous to the City as required by the Oregon Revised Statutes.

VII. Roads

Ca. 88 (300)

The County and City shall cooperatively develop an implementation policy regarding streets and roads within the City urban growth area and corporate limits which is consistent with the City Comprehensive Plan. Such policy shall include, but not be limited to, the following.

- A. The circumstances under which the City will assume ownership and maintenance responsibility for County Roads within the corporate limits.
- B. The conditions under which new streets and roads will be developed in conjunction with subdivisions within the City urban growth area.
- C. The conditions under which new public streets and roads, other than subdivisions, will be developed within the City urban growth area.
- D. The conditions under which existing county roads and bridges within the urban growth boundary will be improved.
- E. See Attachments D-1 and D-2 for existing county roads within the corporate limits and the urban growth area.

VIII. Appeals

- A. As the County retains responsibility for land use decisions and actions affecting the urban growth area, appeals from such decisions and actions shall be in accordance with the appeals process specified in the County Zoning, Subdivision, or Mobile Home Park Ordinances, applicable state statute or administrative rule.
- B. In the event that either the County Planning Commission or the County Board of Commissioners, disagrees with the City comment and recommendation provided for in Section IV of this Joint Management Agreement, the City shall have standing to appeal as provided in Section VIII A above.

IX. Comprehensive Plan and Implementation Measure Review and Amendment

- A. The City Comprehensive Plan, including this Joint Management Agreement, and the zoning, subdivision, mobile home park, and other implementation ordinances or measures shall be reviewed at least annually to determine conformity with changes in:
 - 1. Oregon Revised Statutes and administrative rules;
 - 2. Oregon Case Law;
 - 3. Oregon Statewide Planning Goals;
 - 4. Requirements of the City;
 - 5. Needs of residents or landowners within the City urban growth area;
 - 6. Concerns of affected governmental units; and
 - 7. County administration of land use regulations within urban growth areas.
- B. If the City Comprehensive Plan, implementation measures, or both fail to conform to any or all of the above-mentioned criteria, the non-conforming document shall be amended as necessary and as soon as practicable.
- C. Amendments to this Agreement and the Comprehensive Plan for the urban growth area shall be adopted by a majority of both the full City Council and the County Board of Commissioners after a recommendation has been received from the County Planning Commission.

X. Severability

The provisions of this Joint Management Agreement are severable. If an article, sentence, clause, or phrase shall be adjudged by a court of competent jurisdiction to be invalid, the decision shall not affect the validity of the remaining portions of this Agreement.

IN WITNESS WHEREOF, this Urban Growth Area Joint Management Agreement is signed and executed by:

UMATILLA COUNTY

BOARD OF COMMISSIONERS

ECHO CITY COUNCIL

S. K. Stroud

Mary Ann Pinner

Frank B. Schultz

Earl E. Ham

W. W. [Signature]

David Keith [Signature]

DATE: 3-14-79

[Signature]

DATE: Oct 18, 1978

ATTACHMENTS

- A * Echo Comprehensive Plan Ordinance (No. 232-78)
- B * Umatilla County Ordinance No. 79-14 amending the County Comprehensive Plan by its adoption of the City Comprehensive Plan for the urban growth area.
- C-1 * Echo Zoning Ordinance (No. 231-78)
- C-2 * Echo Subdivision Ordinance (No. 230-78)
- C-3 * Echo Mobile Home Park Ordinance (No. 229-78)
- D-1 * List of existing county roads within City urban growth boundary
- D-2 * Map of existing county roads within the City urban growth boundary